An Assessment of the Need for a Redesign of the SOI Corporate Tax Sample: A Progress Report

June 13, 2014

Presentation to the SOI Advisory Panel John L. Czajka



Background

Sample growth and overall costs are not an issue

- Population grew 29% between 1995 and 2010
- Sample grew 11%

Sample composition has changed

- Returns sampled with certainty grew from 27.7% of the sample in 1995 to 43.1% in 2010
- S-corporations grew from 46.7% to 69.2% of the population and from 24.8% to 30.3% of the sample
- Small form types grew from 0.5% to 0.9% of the population and from 10.3% to 16.7% of the sample

Background cont'd

Some loss of precision is evident but difficult to separate from business cycle effects and other variation in corporate income

Meetings with JCT, OTA, BEA, and CBO

- Customers focused less on sample design issues than on growing limitations of corporate tax data
- Limitations result from changes in corporate organization, revenue, tax incentives
 - Corporate family structure cannot be observed in sample
 - Data gaps for capital gains realizations, distributions, and foreign issues are substantial
 - Pre-audit data more of a limitation for corporate tax than individual tax analysis

Meetings with JCT, OTA, BEA, CBO, TPC, NBER

Customers also noted the following

- Sample size has been controlled by adjusting sampling rates, not stratum boundaries; this has implications for representation of returns of intermediate size
- Boundaries are not indexed, but a suitable index for corporate returns is not evident
- Inclusion of critical returns is important; imputation is a last resort and needs to be done well
- Timeliness is a significant issue for some customers but less so for others

Addressing data needs on family structure

- SOI is taking several steps to provide more data to OTA
 - OTA has always received Form 851, which lists the parent and subsidiaries for a consolidated group
 - SOI will now provide unedited items from front page of 1120 for parent and subsidiary returns of sampled consolidated groups
 - SOI will also provide EINs of controlled group members from Schedule O (electronically-filed only)
- A population file constructed during sample selection would enable analysis of controlled group members without requiring their addition to the sample

Addressing data needs on family structure

Is a corporate panel required to fully address the data needs?

Sample design issues

- Moderating growth in the top strata
- Determining the optimal representation of Scorporations and small form types
- Eliminating and reallocating the empowerment zone oversample
- Addressing the need for data on controlled group members
- Assessing whether data limitations flagged by customers have sample implications